

To the Chair and Members of the Health and Adult Social Care Scrutiny Panel

The South Yorkshire and Bassetlaw Accountable Care System Memorandum of Understanding

Relevant Cabinet Member(s)	Wards Affected	Key Decision
Cllr Rachael Blake Cllr Nigel Ball Cllr Nuala Fennelly	All	None

EXECUTIVE SUMMARY

1. The purpose of this report is to provide members of the panel with the opportunity to discuss and comment upon the South Yorkshire and Bassetlaw Accountable Care System Memorandum of Understanding (SYB MOU). The MOU is attached to this report as Appendix A.
2. The SYB MOU is not a plan or a legally binding contract, it does not replace the legal framework or responsibilities of statutory organisations, but sits alongside to complement and enhance them.
3. The MOU does however set out a shared commitment for health and care organisations to continue to work together on improving health and care for the people of South Yorkshire and Bassetlaw, including Doncaster.
4. Doncaster Council is defined as a “partner in” the MOU so would support the direction of travel, but would not be expected to sign the agreement.
5. Members will be aware that, in common with the rest of South Yorkshire and Bassetlaw Doncaster has produced and is delivering a Place Plan and is progressing the development of its own Accountable Care Partnership.
6. The Centre for Public Scrutiny and Local Government Association have helpfully undertaken research and provided guiding principles and recommendations for members in relation to Accountable Care Systems.

EXEMPT REPORT

7. There is no exempt information contained in the report.

RECOMMENDATIONS

8. That the Scrutiny Panel considers and comments upon the South Yorkshire and Bassetlaw Accountable Care System Memorandum of Understanding.

WHAT DOES THIS MEAN FOR THE CITIZENS OF DONCASTER?

9. The Overview and Scrutiny function has the potential to impact upon all of the Council’s key objectives by holding decision makers to account, reviewing performance and developing policy. Feedback from the panel will be used in the development of the

Doncaster Accountable Care Partnership and the implementation of the Doncaster Place Plan.

10. The ultimate goal of the South Yorkshire and Bassetlaw Accountable Care System is to enable everyone in South Yorkshire and Bassetlaw to have a great start in life, supporting them to stay healthy and to live longer.
11. The SYB MOU advocates a collective and collaborative approach to health and wellbeing increasingly focused on prevention, integration, physical and mental health and, co-production with citizens and communities. The aim is to achieve excellent and sustainable services for people, including:
 - Employment, opportunity and business
 - Adult and child health and social care, enabling independence
 - Raising levels of education and skills to improve opportunity
 - Safe, clean and green environment
 - Life chances for all

BACKGROUND

12. In October 2014, NHS England (NHSE) published the Five Year Forward View which sought to address the challenges facing health and social care in England. The plan set out a vision that produced a five year strategy achieving a sustainable and high performing health service that meets the needs of the population. Two years later, local health leaders were asked to come together in 44 areas of England identified as geographical 'footprints', to develop place-based plans for transforming services within the allocated funding envelope.
13. In December 2016, these 44 Sustainability and Transformation Plans (STPs) were approved and given permission by NHSE to be officially published. In the same year, NHSE launched a follow up report to the NHS Five Year Forward View, the Next Step, to evaluate the progress made so far and to set out the new priorities to help bring the NHS closer to an integrated care model with some STP geographies becoming 'accountable' health systems.
14. Following publication of the Next Steps in the Five Year Forward View, South Yorkshire and Bassetlaw was confirmed as a high performing system and named as one of the eight Accountable Care Systems nationally. This means being supported centrally with additional funding, capacity and capability to be able to have more local control over health and care resources and in the delivery of transformational changes to services for people of South Yorkshire and Bassetlaw.
15. Accountable Care Systems are systems in which NHS organisations (both commissioners and providers), often in partnership with local authorities, choose to take on clear collective responsibility for resources and population health. They provide joined up, better coordinated care. In return they get far more control and freedom over the total operations of the health system in their area; and work closely with local government and other partners to keep people healthier for longer, and out of hospital.
16. The SYB MOU considers the different relationships with constituent member organisations within the Accountable Care System and the different relationship that organisations may wish to have with it. It is accepted that not all partners would want to be subject to many aspects of this agreement or indeed it would not be appropriate. Organisations are therefore defined as either "parties to" or "partners in" the agreement. "Parties to" are NHS organisations who would sign up to the agreement. "Partners in" are organisations with strong relationships within the local system and would not sign the agreement, but would support the direction of travel. Doncaster Council is therefore defined as a "partner in".

17. The Doncaster Place Plan has been developed in line with the NHS Five Year Forward View, to further develop out of hospital services and to foster community resilience, so that individuals and families can be better supported at home, and when required services can be provided closer to home and reduce demand for hospital services. The Mayor and Cabinet have given their support “in principle” for the direction of travel of the Doncaster Place Plan and its vision that; “Care and support will be tailored to community strengths to help Doncaster residents to maximise their independence, health and wellbeing. Doncaster residents will have access to excellent community and hospital based services when needed”
18. The Local Government Association, in partnership with the Centre for Public Scrutiny, the Association of Directors of Adult Social Services, the Association of Directors of Public Health and the Society of Local Authority Chief Executives, has defined 5 shared principles for redesigning the local health and care landscape. These principles are presented in the form of questions, as follows:
 - Do the proposals promote a person-centred approach?
 - To what extent are they rooted in local accountability?
 - Are they evidence-based?
 - Do they support a community budgeting, place-based approach?
 - Will they make a difference?
19. The Centre for Public Scrutiny has highlighted the important role that overview and scrutiny can play in successful Accountable Care Partnerships. In situations where there is presence of multiple priorities and competing interests, there is a potential for scrutiny to play a role by identifying common and shared objectives around which to galvanise support and to overcome silo-working behaviours. The CfPS specifically recommended that:
 - Training and practical support is provided to colleagues working nationally and locally in health and social care to support collaborative working.
 - A stronger emphasis is placed on the role of all leaders in STPs footprints to support collaboration and engage in proactively building a shared understanding of goals and improving transparency.
 - A clear evidence base for change should be better communicated as the basis for a meaningful dialogue with partners and the public. Some of the current STP footprints will make this more difficult to achieve.
 - There is a shared responsibility across health and local government to promote the value and importance of integrating local governance mechanisms for scrutiny and public participation into the STP programme.
 - Commissioning and regulation policy and practice needs to keep pace with the system wide approach adopted by STPs moving attention away from a single organisational focus.

OPTIONS CONSIDERED AND REASONS FOR RECOMMENDED OPTION

20. There are no alternative options as this report is merely intended to provide the panel with an opportunity to discuss and comment upon the South Yorkshire and Bassetlaw Accountable Care System Memorandum of Understanding.

IMPACT ON THE COUNCIL'S KEY PRIORITIES

	Outcomes	Implications
	<p>All people in Doncaster benefit from a thriving and resilient economy.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Be a strong voice for our veterans</i> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	<p>The work of Overview a Scrutiny has the potential to have an impact on all the Council's key objectives</p>
	<p>People live safe, healthy, active and independent lives.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>People in Doncaster benefit from a high quality built and natural environment.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Creating Jobs and Housing</i> • <i>Mayoral Priority: Safeguarding our Communities</i> • <i>Mayoral Priority: Bringing down the cost of living</i> 	
	<p>All families thrive.</p> <ul style="list-style-type: none"> • <i>Mayoral Priority: Protecting Doncaster's vital services</i> 	
	<p>Council services are modern and value for money.</p>	
	<p>Working with our partners we will provide strong leadership and governance.</p>	

RISKS AND ASSUMPTIONS

21. There are no specific risks arising from this report. Risk associated with Accountable Care will be considered as and when they arise.

LEGAL IMPLICATIONS

22. Section 1 of the Care Act 2014 places a number of duties on the Council to promote an individual's wellbeing.
23. Section 3 of the Care Act 2014 states that the Council must ensure that care and support provision is integrated with other health provision and health related provision where it will promote the wellbeing.
24. Section 6 of the Care Act 2014 states that the Council must co-operate with each of its partners and each relevant partner must co-operate with the Council in exercise of their respective function relating to adults with needs for care and support.
25. Although the MOU refers to this Council as a partner, this Council will not be signing the

MOU, which is a non-legally binding arrangement.

26. Further legal advice will be required as this project progresses.

FINANCIAL IMPLICATIONS

27. There are no specific financial implications arising from this report.

HUMAN RESOURCES IMPLICATIONS

28. There are no specific human resource implications arising from this report. There are likely to be human resource implications as accountable care is developed further in Doncaster and these will need to be identified and addressed as they arise.

TECHNOLOGY IMPLICATIONS

29. There are no direct technology implications in relation the Memorandum of Understanding. Where requirements for new, enhanced or replacement technology to support accountable care arrangements are identified these would need to be considered by the ICT Governance Board (IGB).

30. The Council's on-going progress towards becoming a modern digital authority as detailed in the ICT Strategy, Digital and Customer Service Strategies, together with the delivery of other Council transformation programmes will provide essential enablers to support the delivery of the Doncaster Place Plan vision and future state of health and social care services in Doncaster. Work already underway to support this includes:

- a new integrated solution based around people in Doncaster's place, which plans to seamlessly join up all kinds of care to all people, with new processes, higher quality data and intelligence, including interoperability with partners.
- streamlining operational processes within customer journey and appropriate IT support to the new community hubs including the provision of connectivity/Wi-Fi for community hub locations as well as the correct remote and mobile working solutions for workforce roles
- a proof of concept for an integrated Digital Care Record (iDCR) for health and care services
- an interim solution for case management of people with complex lives

31. As the requirements and plans for the delivery of the Doncaster Place Plan develop further, resources from Customers, Digital and ICT will need to be involved from the outset to ensure the right processes and business requirements are identified to inform the procurement and implementation of the right technology.

EQUALITY IMPLICATIONS

32. There are no specific equality implications associated with this report. Within its programme of work Overview and Scrutiny gives due consideration to the extent to which the Council has complied with its Public Equality Duty and given due regard to the need to eliminate discrimination, promote equality of opportunity and foster good relations between different communities.

CONSULTATION

33. No consultation is required for this report.

BACKGROUND PAPERS

34. Local Government Association – Shared Principles for re-designing the local health and care landscape

Centre for Public Scrutiny - Governance of Sustainability and Transformation Partnerships; the verdict so far

The South Yorkshire and Bassetlaw Sustainability and Transformation Plan

The Doncaster Place Plan

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